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8	Attorneys for Defendant						
	CITY AND COUNTY OF SAN FRANCISCO						
9	(Including SAN FRANCISCO DEPARTMENT INSPECTION, SAN FRANCISCO BUILDING	OF BUILDING					
10	INSPECTION, SAN FRANCISCO BOILDING INSPECTION COMMISSION, and						
	SAN FRANCISCO PLANNING DEPARTMEN	T)					
11							
12	INITED STATE	S DISTRICT COU	ЛRT				
13	NORTHERN DISTRICT OF CALIFORNIA						
14	OAKLAN	ND DIVISION					
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15	REGAN CARROLL TRUST, Regan	Case No. C-07-2	2577 SBA				
16	Carroll, Trustee,	CITV'S REOH	EST FOR JUDICIAL				
10	Plaintiff,		PPORT OF MOTION				
17		TO DISMISS F					
10	vs.		N AND FAILURE TO				
18	CITY AND COUNTY OF SAN	ALTERNATIV	IM AND, IN THE E, FOR SUMMARY				
19	FRANCISCO, SAN FRANCISCO	JUDGMENT					
	DEPARTMENT OF BUILDING	[FRCP 12(B)(1	); 12(B)(6); 56]				
20	INSPECTION, SAN FRANCISCO	Hanning Date:	Documber 11 2007				
21	BUILDING INSPECTION COMMISSION, and SAN FRANCISCO	Hearing Date: Time:	December 11, 2007 1:00 p.m.				
int t	PLANNING DEPARTMENT,	Place:	Courtroom 3, 3 <sup>rd</sup> Floor				
22							
22	Defendants.	Trial Date:	TBA				
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- Defendant City and County of San Francisco (sued herein as the City and County of San Francisco, San Francisco Department of Building Inspection, San Francisco Building Inspection Commission, and San Francisco Planning Department; collectively "City"), by and through its counsel of record, hereby requests that this Court take judicial notice pursuant to Federal Rule of Evidence 201 of the following facts and documents:
- The contents Section 1005 of the San Francisco Planning Code, a copy of which is 1. attached as Exhibit 1 hereto.
- 2. The contents Section 1006 of the San Francisco Planning Code, a copy of which is attached as Exhibit 2 hereto.
- 3. The contents Section 1006.2 of the San Francisco Planning Code, a copy of which is attached as Exhibit 3 hereto.
- On September 12, 2006, Plaintiff filed an Amended Petition for Writ of Mandate 4. (C.C.P. § 1085) and Writ of Administrative Mandamus (C.C.P. §1094.5) ("Amended Petition") in San Francisco Superior Court Case No. CPF-06-506542. That Amended Petition was served on the City by summons dated September 27, 2006. A copy of the Amended Petition and summons is attached as Exhibit 4 hereto.
- On January 5, 2006, the Acting Director of the City and County of San a. Francisco Department of Building Inspection sent a letter to Plaintiff's counsel notifying counsel that the Department of Planning had reasserted jurisdiction over the building permit application that is the subject of this action. That notice is attached as Exhibit A to the Amended Petition.
- b. On May 8, 2006, the Building Inspection Commission ("BIC") issued findings adopted on May 1, 2006 at a regular meeting of the BIC denying Plaintiff's Appeal of the January 5, 2006 determination by the Acting Director. Those findings are attached as Exhibit B to the Amended Petition.
- c. By letter dated March 6, 2006, the City's Zoning Administrator notified Plaintiff that the Planning Department requested that all building permit applications, renewals, extensions, addendums or revisions for Plaintiff's property be submitted to the Planning Department for review. ("ZA Determination.") The ZA Determination notified Plaintiff, among other things, that RJN ISO MOTION TO DISMISS n:\land\li2007\080285\00442213.doc 2 CASE NO. C-07-2577 SBA

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the Planning Code was significantly amended during the pendency of Plaintiff's permit application, and that the application was subject to review for consistency with the amended Planning Code. A copy of the ZA Determination is attached as Exhibit C to the Amended Petition.

- d. On June 16, 2007, the Board of Appeals ("BOA") issued its notice of decision and order denying Plaintiff's appeal of the ZA Determination. A copy of the notice of decision is attached as Exhibit D to the Amended Petition.
- 5. On November 27, 2006, Plaintiff filed a Petition for Writ of Mandate and Complaint for Declaratory Relief in San Francisco Superior Court Case No. CPF-06-506816 ("Petition"). That Petition was served on the City by summons dated November 27, 2006. Copies of the Petition and Summons are attached as Exhibit 5 hereto.
- 6. On May 21, 2007, Plaintiff filed a Complaint for Injunction and Declaratory Relief in San Francisco Superior Court Case No. CPF-07-463565 ("Complaint"). Plaintiff served the Complaint on the City by summons dated May 21, 2007. Copies of the Complaint and Summons are attached as Exhibit 6 hereto.
- 7. On June 5, 2007, Plaintiff filed a Petition for Writ of Administrative Mandate in San Francisco Superior Court Case No. CPF-07-507293. A copy of the Petition is attached as Exhibit 7 hereto.
- 8. On May 9, 2007, the City filed its demurrer and supporting papers in San Francisco Superior Court Case No. CPF-06-506542. A copy of the City's moving papers is attached as Exhibit 8 hereto.
- 9. On July 3, 2007, the City filed its reply brief in support of demurrer in San Francisco Superior Court Case No. CPF-06-506542. A copy of the City's reply brief is attached as Exhibit 9 hereto.
- 10. On July 5, 2007, Plaintiff's counsel filed a request for dismissal of San Francisco Superior Court Case No. CPF-06-506542. A copy of the request for dismissal is attached as Exhibit 10 hereto.
- 11. The contents of Section 106.4.3 of the San Francisco Building Code, a copy of which is attached as Exhibit 11 hereto.

12. On April 4, 2007, in connection with Appeal No. 06-200, the BOA heard a request for rehearing by Plaintiff of the BOA's March 7, 2007 decision upholding the denial of Plaintiff's building permit. At the request of Plaintiff's counsel, the matter was continued for one year to April 2, 2008, and no final decision on the building permit application was made. A copy of the BOA docket for appeal No. 06-200 reflecting the one year continuance is attached as Exhibit 12 hereto.

Dated: October 9, 2007

DENNIS J. HERRERA City Attorney KRISTEN A. JENSEN THOMAS S. LAKRITZ CHRISTINE VAN AKEN Deputy City Attorneys

KRISTEN A.JENSEN

Attorneys for Defendant CITY AND COUNTY OF SAN FRANCISCO

## Exhibit 1

Sec. 1005.

proposed designation to the Advisory Board. Failure to act within said time shall constitute approval. The Board of Supervisors may, by resolution, extend the time within which the Planning Commission is to render its decision.

- (c) Notice of Action Taken. The Planning Commission shall promptly notify the applicant of action taken. If the Planning Commission approves or modifies the proposed designation in whole or in part, it shall transmit the proposal together with a copy of the resolution of approval, to the Clerk of the Board of Supervisors.
- (d) In the event that a proposed designation has been initiated prior to July 18, 2006, and the Planning Commission has failed to act upon such proposed designation as of the effective date of this ordinance, the Board of Supervisors may act on the proposed designation notwithstanding the Planning Commission's failure to act on the proposed designation. (Added by Ord. 27-67, App. 1/26/67; Ord. 26-07, File No. 061068, App. 2/9/2007)

# SEC. 1004.4. DESIGNATION BY BOARD OF SUPERVISORS.

The Board of Supervisors shall hold a public hearing on any proposal so transmitted to it, after due notice to the owners of the property included in the proposal, and such other notice as the said Board may deem necessary. The Board of Supervisors may approve, or modify and approve, the designation by a majority vote of all its members. (Added by Ord. 27-67, App. 1/26/67)

# SEC. 1004.5/ APPEAL TO BOARD OF SUPERVISORS.

If the Planning Commission disapproves the proposed designation, such action shall be final, except upon the filing of a valid appeal to the Board of Supervisors within 30 days by a protest subscribed by the owners of at least 20 percent of the property proposed to be designated, or by any governmental body or agency, or by an organization with a recognized interest in historical preservation; provided, however, that if the proposal was initiated by the Board of Supervisors, the

Clerk of the said Board shall be notified immediately of the disapproval without the necessity for an appeal.

(a) Hearing. The Board of Supervisors shall hold a public hearing on any such proposal appealed to it or initiated by it, after due notice to the owners of the property included in the proposal, and such other notice as the said Board may deem necessary.

(b) **Decision.** The Board of Supervisors may overrule the Planning Commission and approve, or modify and approve, the designation by a majority vote of all its members.

(c) Resubmission, Reconsideration. If a proposal initiated by application has been disapproved by the Planning Commission or by the Board of Supervisors on appeal, no subsequent application that is the same or substantially the same may be submitted or reconsidered for at least one year from the effective date of final action of the original proposal. (Added by Ord. 27-67, App. 1/26/67)

# SEC. 1004.6. NOTICE OF DESIGNATION BY BOARD OF SUPERVISORS.

When a landmark or historic district has been designated by the Board of Supervisors as provided above, the Department shall promptly notify the owners of the property included therein. The Department shall cause a copy of the designating ordinance, or notice thereof, to be recorded in the office of the County Recorder. (Added by Ord. 27-67, App. 1/26/67)

# SEC. 1004.7. NOTICE OF AMENDMENT OR RESCISSION OF DESIGNATION.

When a landmark or historic district designation has been amended or rescinded, the Department shall promptly notify the owners of the property included therein, and shall cause a copy of the appropriate ordinance, or notice thereof, to be recorded in the office of the County Recorder. (Added by Ord. 112-71, App. 5/7/71)

# SEC. 1005. CONFORMITY AND PERMITS.

(a) No person shall carry out or cause to be carried out on a designated landmark site or in a designated historic district any construction, al-

### San Francisco - Planning Code

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teration, removal or demolition of a structure or any work involving a sign, awning, marquee, canopy, mural or other appendage, for which a City permit is required, except in conformity with the provisions of this Article 10. In addition, no such work shall take place unless all other applicable laws and regulations have been complied with, and any required permit has been issued for said work.

- (b) (1) Installation of a new general advertising sign is prohibited in any Historic District or on any historic property regulated by this Article 10.
- (2) The Central Permit Bureau shall not issue, and no other City department or agency shall issue, any permit for construction, alteration, removal or demolition of a structure or any permit for work involving a sign, awning, marquee, canopy, mural or other appendage on a landmark site or in an Historic District, except in conformity with the provisions of this Article 10. In addition, no such permit shall be issued unless all other applicable laws and regulations have been complied with.
- (c) (1) Where so provided in the designating ordinance for a historic district, any or all exterior changes visible from a public street or other public place shall require approval in accordance with the provisions of this Article 10, regardless of whether or not a City permit is required for such exterior changes. Such exterior changes may include, but shall not be limited to, painting and repainting; landscaping; fencing; and installation of lighting fixtures and other building appendages.
- (2) The addition of a mural to any landmark or contributory structure in a historic district shall require compliance with the provisions of this Article 10, regardless of whether or not a City permit is required for the mural.
- (3) Alterations to City-owned parks, squares, plazas or gardens on a landmark site, where the designating ordinance identifies such alterations, shall require approval in accordance with the provisions of this Article 10, regardless of whether or not a City permit is required.

- (d) The Department shall maintain with the Central Permit Bureau a current record of designated landmarks and historic districts. Upon receipt of any application for a permit to carry out any construction, alteration, removal or demolition of a structure or any work involving a sign, awning, marquee, canopy, mural or other appendage, on a landmark site or in a historic district, the Central Permit Bureau shall, unless the structure or feature concerned has been declared unsafe or dangerous pursuant to Section 1007 of this Article 10, promptly forward such permit application to the Department.
- (e) After receiving a permit application from the Central Permit Bureau in accordance with the preceding subsection, the Department shall ascertain whether Section 1006 requires a Certificate of Appropriateness for the work proposed in such permit application. If such Certificate is required and has been issued, and if the permit application conforms to such Certificate, the permit application shall be processed without further reference to this Article 10. If such Certificate is required and has not been issued, or if in the sole judgment of the Department the permit application does not so conform, the permit application shall be disapproved or held by the Department until such time as conformity does exist; the decision and action of the Department shall be final. Notwithstanding the foregoing, in the following cases the Department shall process the permit application without further reference to this Article 10:
- (1) When the application is for a permit to construct on a landmark site where the landmark has been lawfully demolished and the site is not within a designated historic district;
- (2) When the application is for a permit to make interior alterations only on a privately-owned structure or on a publicly-owned structure, unless the designating ordinance requires review of such alterations to the privately- or publicly-owned structure pursuant to Section 1004(c) hereof;
- (3) When the application is for a permit to do ordinary maintenance and repairs only. For the purpose of this Article 10, "ordinary mainte-

#### Preservation of Historical Architectural and Aesthetic Landmarks

Sec. 1006.

nance and repairs" shall mean any work, the sole purpose and effect of which is to correct deterioration, decay or damage, including repair of damage caused by fire or other disaster;

- (4) When the application is for a permit to comply with the UMB Seismic Retrofit Ordinances and the Zoning Administrator determines that the proposed work complies with the UMB Retrofit Architectural Design Guidelines, which guidelines shall be adopted by the Planning Commission.
- (f) For purposes of this Article 10, demolition shall be defined as any one of the following:
- (1) Removal of more than 25 percent of the surface of all external walls facing a public street(s); or
- (2) Removal of more than 50 percent of all external walls from their function as all external walls; or
- (3) Removal of more than 25 percent of external walls from function as either external or internal walls; or
- (4) Removal of more than 75 percent of the building's existing internal structural framework or floor plates unless the City determines that such removal is the only feasible means to meet the standards for seismic load and forces of the latest adopted version of the San Francisco Building Code and the State Historical Building Code.
- (g) The following procedures shall govern review of the addition of murals to any landmark or contributory structure in a historic district:
- (1) Where the mural is proposed to be added to a landmark or contributory structure in a historic district, located on property owned by the City, no Certificate of Appropriateness shall be required. On such structures, the Art Commission shall not approve the mural until the Advisory Board has provided advice to the Art Commission on the impact of the mural on the historical structure. The Advisory Board shall provide advice to the Art Commission within 50 days of receipt of a written request for advice and information regarding the placement, size and location of the proposed mural;

(2) Where the mural is proposed to be added to a landmark or contributory structure in a historic district, located on property that is not owned by the City, a Certificate of Appropriateness shall be required. The Advisory Board shall not act on the Certificate of Appropriateness until the Art Commission has provided advice to the Advisory Board on the mural. The Art Commission shall provide advice to the Advisory Board within 50 days of receipt of a written request for advice and information regarding the proposed mural. (Amended by Ord. 222-72, App. 8/9/72; Ord. 227-92, App. 7/14/92; Ord. 97-96, App. 3/6/96; Ord. 249-96, App. 6/19/96; Ord. 327-99, File No. 991871, App. 12/23/99; Ord. 140-06, File 052921, App. 6/22/2006; Ord. 82-07, File No. 070021, App. 4/20/2007)

## SEC. 1006. CERTIFICATE OF APPROPRIATENESS REQUIRED.

In the case of:

- (1) Any construction, alteration, removal or demolition of a structure or any work involving a sign, awning, marquee, canopy, mural (as set forth in Planning Code Section 1005(g), or other appendage, for which a City permit is required, on a landmark site or in a historic district;
- (2) Exterior changes in a historic district visible from a public street or other public place, where the designating ordinance requires approval of such changes pursuant to the provisions of this Article 10; and
- (3) The addition of a mural to any landmark or contributory structure in a historic district, which is not owned by the City or located on property owned by the City, as set forth in Planning Code Section 1005(g), regardless of whether or not a City permit is required for the mural; and
- (4) Alterations to City-owned parks, squares, plazas or gardens on a landmark site, where the designating ordinance identifies the alterations that require approval under this Article 10.

A Certificate of Appropriateness shall be required and shall govern review of permit applications as provided in Sections 1005(e) and 1005(g), except in the specific cases set forth in

#### Preservation of Historical Architectural and Aesthetic Landmarks

nance and repairs" shall mean any work, the sole purpose and effect of which is to correct deterioration, decay or damage, including repair of damage caused by fire or other disaster;

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- (4) When the application is for a permit to comply with the UMB Seismic Retrofit Ordinances and the Zoning Administrator determines that the proposed work complies with the UMB Retrofit Architectural Design Guidelines, which guidelines shall be adopted by the Planning Commission.
- (f) For purposes of this Article/10, demolition shall be defined as any one of the following:
- (1) Removal of more than 25 percent of the surface of all external walls facing a public street(s); or
- (2) Removal of more than 50 percent of all external walls from their function as all external walls; or
- (3) Removal of more than 25 percent of external walls from function as either external or internal walls; or
- (4) Removal of more than 75 percent of the building's existing internal structural framework or floor plates unless the City determines that such removal is the only feasible means to meet the standards for seismic load and forces of the latest adopted version of the San Francisco Building Code and the State Historical Building Code.
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(2) Where the mural is proposed to be added to a landmark or contributory structure in a historic district, located on property that is not owned by the City, a Certificate of Appropriateness shall be required. The Advisory Board shall not act on the Certificate of Appropriateness until the Art Commission has provided advice to the Advisory Board on the mural. The Art Commission shall provide advice to the Advisory Board within 50 days of receipt of a written request for advice and information regarding the proposed mural. (Amended by Ord. 222-72, App. 8/9/72; Ord. 227-92, App. 7/14/92; Ord. 97-96, App. 3/6/96; Ord. 249-96, App. 6/19/96; Ord. 327-99, File No. 991871, App. 12/23/99; Ord. 140-06, File 052921, App. 6/22/2006; Ord. 82-07, File No. 070021, App. 4/20/2007)

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- (2) Exterior changes in a historic district visible from a public street or other public place, where the designating ordinance requires approval of such changes pursuant to the provisions of this Article 10; and
- (3) The addition of a mural to any landmark or contributory structure in a historic district, which is not owned by the City or located on property owned by the City, as set forth in Planning Code Section 1005(g), regardless of whether or not a City permit is required for the mural; and
- (4) Alterations to City-owned parks, squares, plazas or gardens on a landmark site, where the designating ordinance identifies the alterations that require approval under this Article 10.

A Certificate of Appropriateness shall be required and shall govern review of permit applications as provided in Sections 1005(e) and 1005(g), except in the specific cases set forth in

Section 1005(e). The procedures, requirements, controls and standards in Sections 1006 through 1006.8 shall apply to all applications for Certificates of Appropriateness; provided, however, that the designating ordinance for a historic district, or for a City-owned park, square, plaza or garden on a landmark site, may modify or add to these procedures, requirements, controls and standards. (Amended by Ord. 222-72, App. 8/9/72; Ord. 249-96, App. 6/19/96; Ord. 327-99, File No. 991871, App. 12/23/99)

## SEC. 1006.1. APPLICATIONS FOR CERTIFICATE OF APPROPRIATENESS.

- (a) Who May Apply. An application for a Certificate of Appropriateness may be filed by the owner, or authorized agent for the owner, of the property for which the Certificate is sought.
- (b) Where to File. Applications shall be filed in the office of the Department of City Planning.
- (c) Content of Applications. The content of applications shall be in accordance with the policies, rules and regulations of the Department and the City Planning Commission. All applications shall be upon forms prescribed therefor, and shall contain or be accompanied by all information required to assure the presentation of pertinent facts for proper consideration of the case and for the permanent record. In general, the application shall be accompanied by plans and specifications showing the proposed exterior appearance, including but not limited to color, texture of materials, and architectural design and detail; drawings or photographs showing the property in the context of its surroundings may also be required. The applicant may be required to file with his/application the information needed for the preparation and mailing of notices as specified in Section 1006.3.
- (d) Verification. Each application filed by or on behalf of one or more property owners shall be verified by at least one such owner or his authorized agent attesting to the truth and correctness of all facts, statements and information presented.

(e) Conditional Uses. In the case of any proposal for which the City Planning Code vequires a conditional use authorization in addition to a Certificate of Appropriateness, the/Department may combine the required applications, notices and hearings for administrative convenience and in the interests of the applicant and the public, to the extent deemed feasible and desirable by the Department. (Amended by Ord. 223-72, App. 8/9/72)

#### SEC. 1006.2. REVIEW BY DEPARTMENT OF CITY PLANNING AND CITY PLANNING COMMISSION.

- (a) Cases Other Than Construction, Removal or Demolition.
- (1) In the case of any alteration of a structure or any work involving a sign, awning, marquee, canopy or other appendage, or exterior changes in a historic district/visible from a public street or other public place, or alterations to a City-owned park, square,/plaza or garden on a landmark site, where a Certificate of Appropriateness is required, the application for said Certificate shall be reviewed by the Department with the advice of the Advisory Board. The Department, with the advice of the Advisory Board, shall determine within 20 days after the application is accepted for filing, whether or not the proposal would have a significant impact upon, or is potentially detrimental to, the landmark site or historic district; and the Department shall notify the applicant of the determination made. If it is determined that there would be no such significant impact or potential detriment, the Department shall issue a Certificate of Appropriateness to the applicant.
- (2) If /it is determined that the proposal would have a significant impact upon, or is potentially detrimental to, the landmark site or historic/district, or upon request of the Planning Commission, the Planning Commission shall hold a public hearing on the application.
- (b) Construction, Removal or Demolition. The Planning Commission shall hold a public hearing on the application for a Certificate of Appropriateness for any construction,

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Exhibit 3

Section 1005(e). The procedures, requirements, controls and standards in Sections 1006 through 1006.8 shall apply to all applications for Certificates of Appropriateness; provided, however, that the designating ordinance for a historic district, or for a City-owned park, square, plaza or garden on a landmark site, may modify or add to these procedures, requirements, controls and standards. (Amended by Ord. 222-72, App. 8/9/72; Ord. 249-96, App. 6/19/96; Ord. 327-99, File No. 991871, App. 12/23/99)

Case 4:07-cv-02577-SBA

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- (2) If it is determined that the proposal would have a significant impact upon, or is potentially detrimental to, the landmark site or historic district, or upon request of the Planning Commission, the Planning Commission shall hold a public hearing on the application.
- (b) Construction, Removal or Demolition. The Planning Commission shall hold a public hearing on the application for a Certificate of Appropriateness for any construction,

removal or demolition of a structure, except as may be otherwise provided in the designating ordinance for a historic district or for City-owned park, square, plaza or garden on a landmark site. (Amended by Ord. 222-72, App. 8/9/72; Ord. 327-99, File No. 991871, App. 12/23/99)

## SEC. 1006.3. SCHEDULING AND NOTICE OF HEARING.

When an application for a Certificate of Appropriateness has been filed and Section 1006.2 provides that the Planning Commission shall hold a public hearing thereon, the Department shall set a time and place for said hearing within a reasonable period. Notice of the time, place and purpose of the hearing shall be given by the Department as follows:

- (a) By mail to the applicant;
- (b) By mail not less than 10 days prior to the date of the hearing to the owners of all real property that is the subject of the application and, if said property is in a historic district, to the owners of all real property within the historic district, using for this purpose the names and addresses of the owners as shown on the latest citywide assessment roll in the office of the Tax Collector. Failure to send notice by mail to any such property owner where the address of such owner is not shown on such assessment roll shall not invalidate any proceedings in connection with such action;
- (c) By publication at least once in a newspaper of general circulation in the City not less than 20 days prior to the date of the hearing;
- (d) Such other notice as the Department shall deem appropriate. (Amended by Ord. 222-72, App. 8/9/72)

# SEC. 1006.4. REFERRAL TO ADVISORY BOARD PRIOR TO HEARING.

Where a public hearing before the Planning Commission/has been scheduled thereon, the application for a Certificate of Appropriateness shall be promptly referred to the Advisory Board and shall be considered by the Advisory Board at its next regular meeting, or at a special meeting called for that specific purpose. The Advisory

Board shall render a report to the Planning Commission at or prior to the scheduled public hearing; failure of the Advisory Board to consider the application or to render a report shall not constitute grounds for continuation of the public hearing. (Amended by Ord. 222-72, App. 8/9/72)

## SEC. 1006.5. CONDUCT OF HEARING; DECISION.

Where a public hearing before the Planning Commission has been scheduled:

- (a) Report and Recommendation. The Department shall make necessary investigations and studies prior to the hearing of the Planning Commission. The report and recommendation of the Director of Planning shall be submitted at the hearing.
- (b) Record. A record shall be kept of the pertinent information presented at the hearing, and such record shall be maintained as a part of the permanent public records of the Department. A verbatim record may be made if permitted or ordered by the Planning Commission.
- (c) Continuations/The Planning Commission shall determine the instances in which cases scheduled for hearing may be continued or taken under advisement. In such cases, new notice need not be given of the further hearing date, provided such date is announced at the scheduled hearing.
- (d) Decision. The decision of the Planning Commission shall be rendered within 30 days from the date of conclusion of the hearing; failure of the Commission to act within the prescribed time shall be deemed to constitute disapproval of the application. The decision of the Planning Commission in either approving or disapproving the application pursuant to Section 1006.6, shall be final except upon the filing of a valid appeal to the Board of Supervisors as provided in Section 1006.8. The decision of the Planning Commission, in suspending action on an application pursuant to Section 1006.6, shall be final. If the Planning Commission, or the Board of Supervisors on appeal, approves the application, or after the expiration of any suspension period imposed

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Page 1 of 1

AND WRIT OF ADMINISTRATIVE MANDAMUS (C.C.P. § 1094.5)

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Document 11

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Francisco Board of Appeals ("BOA") and by this verified amended petition alleges as follows:

#### FIRST CAUSE OF ACTION

(For Writ or Mandate or Administrative

### Mandamus against DBI and BIC)

- 1. Petitioner is the owner of real property in the City and County of San Francisco commonly known as 1179-1189 Tennessee Street ("Property").
- In or around 1999, Petitioner contracted to sell the Property to John Stricklin 2. ("Stricklin"). Stricklin applied for a building permit to the City of San Francisco ("City") for a four story mixed use commercial/residential building ("Project") on the Property, BPA No. 9902819 ("Application"). Stricklin had been directed by the Planning Department to review the project with the Dogpatch Neighborhood Association ("DNA") and he had obtained the review and approval of DNA for the Project. Petitioner subsequently rescinded the contract, took title to the Property on March 31, 2000 and was assigned the rights in the Application, permits and approvals. Petitioner was also directed to DNA and met with DNA for the purpose of obtaining their approval as directed by the Planning Department. The Application was determined to be complete by the Planning Department in June 2001. After the Application was deemed complete, the Planning Department caused a notice to be posted and mailed in accordance with Section 312 of the Planning Code commencing the 30 day appeal period. DNA made no objections during the Planning Commission comment period that expired on July 26, 2001. The Planning Department approved the Application on August 7, 2001. The Planning Department approved the site permit on September 10, 2002.
- departments of the City for review and approval, revisions were made, and all necessary approvals were given. Until as late as June 2003, DBI had a clerical error regarding the owner of the Property with its records listing the former owner and causing confusion and delay. The final plans addendum was approved by the Planning Department on June 30, 2005. The addenda arrived at the One-Stop Section of DBI with all necessary approvals on July 1, 2005. The approved site permit was routed to the Central Permit Bureau ("CPB") on July 5, 2005. The

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permit was ready for issuance because it had received all necessary approvals from all City departments. The final plans addenda arrived at CPB on November 14, 2005 having received all approvals, and CPB sent Petitioner a notice that the permit was ready to be picked up subject only to the condition of payment of school facilities fees.

- On December 2, 2005, Petitioner presented the Certificate of Payment of School 4. Facility Fees ("Certificate") issued by the San Francisco Unified School District evidencing his payment of school fees of \$20,282.36 to the CPB, but was advised by the staff that the permit and and addenda drawings had been removed from the CPB by Moses Corrette of the Planning Department and he would have to speak with Corrette. Petitioner was not told the circumstances of or the authority under which Corrette allegedly removed the drawings, but believed it to be under mysterious and aberrant circumstances. Corrette was not the planner assigned to the Project, had not been involved in the approval process, and removed the drawings from CPB after being contacted by a member of DNA. The Certificate was not accepted and the permit was not delivered to Petitioner as promised and as required upon receipt of proof of payment of the school facilities fees. The action by Corrette was in excess of his own authority as a planner not involved in the Project approval process and an abuse of the authority of the Planning Department.
- Petitioner discovered that the mysterious and aberrant circumstances consisted of ex 5. parte contacts and undue influence by certain members of the DNA and/or another neighborhood group on public officials, and more particularly on Corrette. Unbeknownst to Petitioner, the permit and addenda drawings were removed from CPB after hours and taken back to the Planning Department. CPB's refusal to deliver the permit to Petitioner upon proof of payment of the school facilities fees was in excess of its jurisdiction as DBI had no discretion regarding the delivery of the permit.
- On December 7, 2005 Petitioner requested that DBI deliver the permit as promised 6. and was his right. On January 5, 2006, DBI informed Petitioner of its determination that the Planning Department had not completed its review, contrary to the Planning Department's own representations to Petitioner. She stated that the Planning Department needed to review the permit and addenda drawings for compliance with Appendix L to Article 10 of the Planning Code

herein by this reference.

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pertaining to the Dogpatch Historic District, which Appendix L had been added to the Planning
Code effective April 18. 2003 ("Appendix L"). She further stated that the Planning Department's
reversal of position was caused by a "public complaint" ("Determination"). A true and correct
copy of the letter constituting the Determination is attached hereto as Exhibit A and is incorporated

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- The Determination did not identify any substantive requirement of the applicable 7. Building and Planning Codes or of Appendix L with which the permit and addenda drawings did not comply. Petitioner had a vested right to delivery of the permit upon compliance with the applicable codes and substantive requirements thereof as determined by the approvals of all necessary departments. DBI and the Planning Department had confirmed that Petitioner's permit and addenda drawings complied with the substantive requirements of the applicable Planning and Building Codes. Further, they did not identify any specific land use, nonconforming construction, improper use, or change in lot size in the permit and addenda drawings that violated the Planning Code including Appendix L. The Application was deemed complete and approved prior to the enactment of Appendix L and not subject to any procedural requirements of Article 10.
- On January 19, 2006, Petitioner advised the Board of Appeals ("BOA") that 8. Petitioner desired to file an appeal from the Determination to BOA and attempted to file an appeal. BOA refused to accept the appeal.
- Having no other alternative, on January 20, 2006, Petitioner submitted an 9. application for appeal to BIC. BIC conducted a hearing and denied the appeal. Petitioner made a request for rehearing which was denied. On May 1, 2006 BIC adopted findings. On May 8, 2006, BIC served its written findings and decision on Petitioner by mail ("Decision"). A true and correct copy of the letter serving the written decision and findings on petitioner by and through service on his attorney is attached hereto as Exhibit B and is incorporated herein by this reference.
- A central finding on which BIC upheld denial of issuance of the permit was the 10. finding DBI had not issued the permit prior to the addition of Appendix L to Title 10 of the Planning Code and as a result that the permit and addenda drawings were subject to the procedural requirements of Article 10. The effect of this finding was to hold that DBI and the Planning

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Department could issue instructions, requests, approvals and other decisions on the substantive
equirements of Building and Planning Codes during the six year processing of the Application
from 1999 through 2005, including review and approval of the requirements of the Dogpatch
Historic District informally by the DNA and formally by the Planning Department after Appendix
L was enacted in 2003, and then arbitrarily renege on its promise to deliver the permit upon
receipt of proof of payment of the school facilities fees. Further, that DBI could do so based on
back door political pressure to stop the Project and undue influence on the Planning Department,
without identifying any substantive provision of the Planning Code with which the permit and
addenda drawings did not comply. The result would be to require Petitioner to go through further
procedural hoops such as submitting a further application for substantive reviews that had already
been performed or were unnecessary, exalting form over substance. Such an interpretation of the
Planning Code is contrary to its own terms as provided in section 175 and would require Petitioner
to start from the beginning to obtain review and approvals for the Project based on all newly
enacted ordinances and requirements in the interim and in the future until the permit is issued.
Such a policy would permit third party political organizations to keep permit applications in limbo
in perpetuity and allow them to exercise decisional control over the permit process resulting in the
loss of needed improvements such as the Project and the resulting loss of new facilities for the
City. BIC found thorough circular reasoning that the permit should not be issued because the
permit was not issued when promised which is a meaningless play on words. After all approvals
had been obtained, the act of "issuance" was the mere act of delivering the permit to Petitioner.
BIC impliedly found that all of the applications, revisions, compliance efforts, reviews, approvals
and promises between Petitioner, DNA, and the Planning Department meant nothing, and that DB
could unreasonably, arbitrarily and capriciously renege on that promise because of back door
contacts of DNA after promising to deliver the permit to Petitioner upon proof of payment of the
school facilities fees.

The process of reaching the Determination and the Decision was fundamentally 11. unfair because of the political pressure and undue influence imposed by DNA on Corrette and the Planning Department. Petitioner alleges on information and belief that Dennis Herrerra, the City Attorney, resides in the Dogpatch Historic District at 1116 Tennessee across the street from the

Property, is either a member or supporter of DNA which seeks to delay and obstruct the progress

of needed projects such as the Project that would add residential and commercial facilities to the

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City, and that the City Attorney's office had a conflict of interest in this matter because it also counseled and advised the City, DBI, Planning Department, BIC and BOA. The City Attorney's office advised DBI in connection with the Determination, advised BIC in connection with the appeal, and drafted the findings. The City Attorney's office drafted the findings stating that Petitioner "has no vested right to undertake the Project" and "DBI has no further jurisdiction pending Planning Department action on the matter" all contrary to the representations, statements and promises made by the Planning Department and DBI during the foregoing activities and contrary to the evidence and the law. The result of the conduct of DBI, DNA, Corrette, the Planning Department, the 12. Determination by DBI, and the Decision by BIC is to nullify all of the actions of Petitioner, DBI

and the Planning Department that assured compliance with all applicable substantive requirements

of the Building and Planning Codes for the Project. It serves to hijack the permit process, to force

Petitioner to start the application process begun in 1999 anew, and to require compliance with later

and money in the Project, and that CCSF will lose the residential units and commercial spaces that

enacted procedural requirements, with the result that Petitioner will loose his investment of time

are needed and have been approved for the Project.

The issue of BIC's jurisdiction was raised at the main hearing and the rehearing. 13. Petitioner asserted that BIC should determine whether the permit should have been delivered by DBI on grounds of estoppel, vested rights, or estoppel by discrimination. The Deputy City Attorney represented that BIC needed a theory that made the permit "issued de facto" before the enactment of the Dogpatch Historic District, Appendix L to Article 10 of the Planning Code on April 18, 2003. The implication of this position is that if such a theory could not be accepted and applied by BIC, all of petitioner's, DNA's, DBI's, and the Planning Department's agreements, efforts, approvals, reviews, revisions, and compliance activities, and Petitioner's expenditures in reliance thereon, were of no force and effect and were nullified. The Deputy City Attorney

approved.

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implied that BIC had jurisdiction over the appeal from the Determination when she stated "the Commission [BIC] would have to determine that it has been issued or that there is something so fundamentally flawed that it should have been issued." If BIC lacked jurisdiction over the appeal and BOA wrongfully refused to take the appeal in January 2006, the Decision should be vacated for lack of jurisdiction, and a writ of mandate should issue directing DBI to issue the permit

forthwith without conditions retroactively to the date the permit and addenda drawings were

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- If BIC did have jurisdiction to determine the appeal, BIC abused its discretion to the 14. material prejudice of Petitioner because its Decision is not supported by the findings and/or the findings are not supported by the evidence.
- The permit and addenda drawings for the Project met all of the applicable codes and 15. substantive criteria in effect as of the date issuance was promised and delivery should have occurred, and such delivery was therefore a ministerial act of DBI. Respondent DBI has not identified any substantive requirement of the Planning Code with which Petitioner's application has not complied. Specifically, Respondents have not identified one land use within the meaning of subsection (a) of section 175 with which the site and addenda drawings do not comply, or any nonconforming construction etc. within the meaning of subsection (b) with which the site and addenda drawings do not comply, or any lot changes within the meaning of subsection (c) of section 175 with which the site and addenda drawings do not comply. Rather, Respondent DBI has engaged in a procedural shell game with Petitioner to delay and deny its duty to either identify a substantive requirement that has not been met but is required to be met, or to deliver the permit to Petitioner forthwith.
- The delivery of the permit after it was approved as complying with the substantive 16. requirements of the Building and Planning Codes is a ministerial act. Petitioner has no plain, speedy and adequate remedy at law. Respondent DBI has a clear, present and ministerial duty to deliver the permit to Petitioner forthwith. Petitioner has a clear, present and beneficial right to DBI's performance.
  - By the foregoing, DBI is equitably estopped from refusing to deliver to Petitioner 17.

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the site permit with addenda.

Petitioner has exhausted the available administrative remedies required by law. 18.

Filed 10/09/2007

If the Determination and Decision are permitted to be executed, Petitioner will be 19. irreparably injured in that the Project may remain in procedural limbo perpetually with additional laws and ordinances being enacted triggering additional requirements for the Project that may mean the demise of the Project and the Project and its benefits will be lost to Petitioner and the City.

WHEREFORE, Petitioner prays for judgment as set forth below.

### SECOND CAUSE OF ACTION

(For Writ or Mandate or Administrative

Mandamus against Planning Department and BOA)

- Petitioner incorporates the allegations in paragraphs 1 through 19 as though they 20. were fully set forth herein.
- On March 6, 2006, Lawrence Badiner ("Badiner"), the Zoning Administrator, 21. ordered that DBI route any and all building permit applications, renewals, extensions, addenda or revisions pertaining to the Project to the Planning Department for review on the ground that they are subject to review for consistency with Article 10, Appendix L and Section 312 of the Planning Code ("Badiner Decision"). A true and correct copy of the Badiner Decision is attached hereto as Exhibit C and is incorporated herein by this reference.
- On March 21, 2006, Petitioner filed Preliminary Statement of Appeal, Appeal No. 22. 06-041, to respondent BOA ("BOA Appeal"). The BOA Appeal sought review of the Badiner Decision pursuant to Planning Code sections 101.1 and 301.
- On March 20, 2006, Badiner demonstrated bias against Petitioner and the Project 23. during the proceedings before BIC on an appeal related to an adjacent property, 1169-79 Tennessee Street ("1169-77 Tennessee"). Badiner stated that Petitioner's project at 1169-79 Tennessee "is not consistent" with the historic preservation standards of Appendix 1 to Article 10 of the Planning Code before the project had been reviewed for such consistency. By letter of March 23, 2006, Petitioner raised the issue of bias of Badiner with respect to the Badiner Decision

and requested that Badiner withdraw the Badiner Decision and recuse himself from making further
decisions on the Project based on a violation of San Francisco Planning Code section 307(e).
Petitioner raised the issue of bias in the BOA Appeal by incorporation of the letter of March 23,
2006.

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24. Petitioner submitted Brief in Support of Appeal on April 19, 2006, and Reply Brief in Support of Appeal on May 5, 2006. Respondent failed to file a brief. The hearing on the BOA Appeal occurred on May 17, 2006. BOA denied the appeal and upheld the Badiner Decision. On May 30, 2006 Carroll filed Request for Rehearing of the May 17, 2006 decision. The request for hearing was heard and denied by BOA on June 14, 2006. On June 16, 2006, BOA sent Notice of Decision and Order and an affidavit of service ("BOA Decision"). A true and correct copy of the BOA Decision is attached hereto as Exhibit D and is incorporated herein by this reference.

## WHEREFORE, Petitioner prays for judgment as follows:

- (1) That the court issue a peremptory writ of mandate in the first instance commanding Respondent DBI to set aside the Determination and to issue the site permit and addenda for the Project;
- DBI to set aside the Determination and to issue the site permit and addenda for the Project or, in the alternative, show cause why it should not do so, and thereafter issue a peremptory writ commanding Respondent to set aside the Determination and to issue the site permit and addenda for the Project;
- (3) That the court issue a peremptory writ of administrative mandamus in the first instance commanding Respondents DBI and BIC to set aside the Determination and Decision and to issue the site permit and addenda for the Project;
- (4) That the court, alternatively, first issue an alternative writ commanding Respondents DBI and BIC to set aside the Determination and Decision and to issue the site permit and addenda for the Project or, in the alternative, show cause why they should not do so, and thereafter issue a peremptory writ commanding Respondents DBI and BIC to set aside the Determination and Decision and to issue the site permit and addenda for the Project;

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That the court issue a peremptory writ of mandate in the first instance commanding (5) Respondent Planning Department to set aside the Badiner Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project;

Filed 10/09/2007

- That the court, alternatively, first issue an alternative writ commanding Respondent (6) Planning Department to set aside the Badiner Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project or, in the alternative, show cause why it should not do so, and thereafter issue a peremptory writ commanding Respondent to set aside the Badiner Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project;
- That the court issue a peremptory writ of administrative mandamus in the first instance commanding Respondents Planning Department and BOA to set aside the Badiner Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project;
- That the court, alternatively, first issue an alternative writ commanding (8) Respondents Planning Department and BOA to set aside the Badiner Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project or, in the alternative, show cause why they should not do so, and thereafter issue a peremptory writ commanding Respondents Planning Department and BOA to set aside the Badines Decision and cease and desist from instructing any persons to interfere with the issuance of the site permit and addenda for the Project;
  - For costs of suit herein; (9)
  - For such other and further relief as the court deems just and proper. (10)

DATED: September 11, 2006

SELTZER LAW GROUP

argaret A Seltzer.

Attorneys for Petitioner TRUST OF REGAN CARROLL, REGAN CARROLL, TRUSTEE

GAVIN NEWSOM, MAYOR

AMY LEE, ACTING DIRECTOR

CITY AND COUNTY OF SAN FRANCISC

DEPARTMENT OF BUILDING INSPECTION



January 5, 2006

Mr. Richard J. Stratton Hanson Bridgett Marcus Vlahos Rudy LLP 425 Market Street, 26<sup>th</sup> Floor San Francisco CA 94105

Dear Mr. Stratton:

I am writing to follow up on Mr. Carroll's December 7<sup>th</sup> letter to me as well as to address the issues raised at our December 30<sup>th</sup> meeting.

In an effort to bring these matters to a positive resolution, I had additional meetings with Planning and the City Attorney's Office. I was advised that under state law, the application of the Building Code and Planning Code are timed at different stages of the permit process. Specifically, the most recent Building Code will be applied at the time of filing; however, with the Planning Code, the version will be applied at time of issuance. Accordingly, since there have been several changes to the Planning Code as it relates to the Dogpatch Historic District, the most current version will be applied at the time of issuance. I have been informed by the Planning Department that they have not yet completed their formal review for 1179-89 Tennessee and therefore the permit is not yet ready to be issued. I encourage you to work with the Zoning Administrator and/or his designee on following the appropriate process for this project.

In regards to 1169-77 Tennessee, I have also had the opportunity to conduct a brief site inspection. Initially, during our December 30<sup>th</sup> meeting, I was under the belief that the foundation had been poured or at minimum, substantial work such as rebar installation has been completed. However, it appears that only some of the dirt has been excavated in preparation for a foundation. I understand that you obtained a foundation permit in January 2005 (extended twice to expire January 27, 2006) that was related to your site permit (issued July 2001). However, as stated earlier, that site permit expired in July 2003. At this time, the Building Department is prepared to renew your expired permit in an expeditious manner. Notwithstanding our efforts to expedite the process for you for 1169-77 Tennessee, the Zoning Administrator has requested that you submit your application to renew such permits directly with the Planning Department first prior to our role in renewing the permits.

I want to also clarify that the actions taken by our Building Inspection Division staff and Chief were done at the request from the Planning Department stemming from a public complaint. I encourage you to contact the Zoning Administrator or his staff person, Mark Luellen as soon as possible. Thank you.

Sincerely.

Acting Director

cc: Larry Badiner, DCP
Mark Luellen, DCP
Judy Boyajian, City Attorney
Wing Lau, DBI
Carla Johnson, DBI



## BUILDING INSPECTION COMMISSION (BIC)

Voice (415) 558-6164 - Fax (415) 558-6509 Department of Building Inspection 1660 Mission Street, San Francisco, California 94103-2414

Javin Newsom Asyor

May 8, 2006

COMMISSION

Mr. Thomas N. Lippe, Esq. Law Offices of Thomas N. Lippe 329 Bryant Street, Suite 3D

Bebra Walker President

San Francisco, CA 94107

Frank Lee l'ice-President

SUBJECT: 1179 - 1189 Tennessee Street

loe Grubb Mel Murphy Appeal by Regan Carroll

Criss Romero Michael Theriask

Dear Mr. Lippe:

Ann Aberne Secretary

Attached are the findings adopted by the Building Inspection Commission regarding the above subject property. These findings were adopted at the May 1, 2006 regular meeting of the Commission.

Sonya Elemis Asst. Secretary

Should you have any further questions, please do not hesitate to call me at 558-6164.

Sincerely,

Ann Marie Aherne

Building Inspection Commission Secretary

ann Marie arene

Attachments

CC:

Acting Director Amy Lee

Acting Deputy Director Carla Johnson

Acting Deputy Director Wing Lau

Deputy City Attorney Catharine Barnes

Deputy City Attorney Judy Boyajian

Mr. Regan Carroll, 1155 Tennessee Street, S.F., CA 94107

Leo Trust, 159 Shooting Star Isle, Foster City, CA 94404

Thomas Lundberg Etal, 237 Rose Avenue, Mill Valley, CA 94941

2572-80 Third Street, LLC, 742-4th Avenue, S.F., CA 94118

1169-1177 Tennessee Street, Inc., 1155 Tennessee Street, S.F., CA 94107

Redland Group, Inc., 1155 Tennessee Street, S.F., CA 94107

Regan Carroll Trust, 721 San Bruno Avenue, S.F., CA 94107

Filed 10/09/2007

### Findings of the Building Inspection Commission Regarding Appeal for 1179 - 1189 Tennessee Street Adopted May 1, 2006

On March 20, 2006, this appeal by Regan Carroll of the Department of Building Inspection's refusal to issue the Site Permit and Addendum (BPA No. 9902819) for the project at 1179-1189 Tennessee Street came before a duly noticed hearing of the Building Inspection Commission pursuant to Section D3.750-4 of the City Charter.

Having heard all of the public testimony and reviewed the record on this matter, the Building Inspection Commission hereby denies the appeal and upholds the Department of Building Inspection, based upon the following findings:

#### Findings

- 1. On or about March 31, 2000, Appellant Carroll obtained title to the property at 1179-1189 Tennessee Street ("Property") and rights to any building permit applications, approvals and/or permits that its former owner, John Stricklin, possessed for a project to erect a four story, eight unit residential building with commercial on the vacant lot.
- 2. Appellant Carroll pursued the project sporadically over the course of the next four years as his personal circumstances, including the illness and eventual death of his mother, permitted, consulting with the local neighborhood group, Dogpatch Neighborhood Association, and working on a series of revisions with necessary City departments. Although Appellant had an application pending during that time period, the City has not yet issued a building permit to Mr. Carroll.
- 3. City Planning commented upon and/or approved the Project at various times during the application process, including signing off on the Final Plans on or about June 30, 2005.
- 4. On or about November 14, 2005, DBI's Central Permit Bureau sent Appellant Carroll a Notice that his permit was ready for issuance upon proof of payment of applicable school
- 5. Before Appellant Carroll picked up the permit, the Planning Department reasserted jurisdiction over the permit awaiting pickup for further analysis of its consistency with the City Planning Code, specifically the Dogpatch Historic District, which had been adopted during the project's lengthy design and permitting process.
- 6. The Planning Department acted properly in reasserting its jurisdiction over the permit because, under San Francisco Building Code Section 106.4.3, a building permit issued in violation of the Planning Code - or any City Ordinance- would not be valid. The Planning Department is the City agency charged with determining whether building permits comply with the Planning Code.

Now therefore, we hereby find, conclude and determine, that:

1. The Appeal is without merit because DBI's Central Permit Bureau never issued the site permit for the Project. No permit was delivered to the Appellant Carroll or his agent.

**EXHIBIT** C



## PLANNING DEPARTMENT

City and County of San Francisco • 1660 Mission Street, Suite 500 • San Francisco, California • 94103-241

MAIN NUMBER (415) 558-6378

DIRECTOR'S OFFICE PHONE: 558-6411

ZONING ADMINISTRATOR PHONE: 558-6350

PLANNING INFORMATION PHONE: 558-6377

COMMISSION CALENDAR INFO: 558-6422

**₹TH FLOOR** FAX: 558-6426

STREET CODE FAX: 558-6409 MAJOR ENVIRONMENTAL FAX: 558-5991

ENTERNET WEB SITE www.sfgov.org/planning

March 06, 2006

Regan Carroll 1155 Tennessee St. San Francisco, CA 94107

Determination Pursuant to Planning Code Section 101.1 and 301

Property Address: 1179-1189 Tennessee Street (aka 2580 3" St) Assessor's Block/Lot:

4172/053

Zoning District:

NC-2 (Small-Scale Neighborhood Commercial) District

Dear Mr. Carroll:

This serves to notify you that the Zoning Administrator is hereby formally requesting that the Department of Building Inspection route any and all building permit applications, renewals, extensions addendums, or revisions for the subject property to the Planning Department for review. Since these permits were originally reviewed by the Planning Department, under BPA 199902819S, the Planning Code has been significantly amended; processes were changed, and the Dogpatch Historic District was adopted. The Planning Department will review all such applications for consistency with the Planning Code (Code), including the adequacy of past environmental reviews, notification requirements per Section 312 of the Code and regulations of the Dogpatch Historic District within Article 10 of the Code.

Any aggrieved person may appeal this decision to the Board of Appeals within 15 days of the date hereof. For further information, please contact the Board of Appeals in person at 1660 Mission Street, Room 3036, or by telephone at 415.575.6880.

Sinceret

Lawrence B. Badiner Zoning Administrator

Cc:

Law Office of Thomas N. Lippe, 329 Bryant St., Suite 3D, S.F.: CA 94107

Army Lee, Acting Director, DBI

Wing Lau, DBI

Catherine Barnes - Deputy City Attorney

Carla Johnson, DBI

RECEIVE LLA FORM J.

Case 4:07-cv-02577-SBA Document 11 Filed 10/09/2007 Page 38 of 50

## BOARD OF APPEALS, CITY & COUNTY OF SAN PRANCISCO

Appeal of REGAN CARROLL TRUST.	)		Appeal No. 06-041
REGAN CARROLL TRUST.	Appellant(s)		
Vs.	<b>'</b>	:	
ZONING ADMINISTRATOR.	Respondent	·	
	NOTICE OF	APPEAL	

NOTICE IS HEREBY GIVEN THAT the above named appellant(s) appeals to the Board of Appeals of the City and County of San Francisco from the decision or order of the above named department(s), commission, or officer.

The substance or effect of the decision or order appealed from is a determination dated March 6, 2006, addressed to Regan Carroll, concerning the routing of all building permit applications, renewals, extensions, addendums, and revisions for 1179-1189 Tennessee Street.

,,,,	
Address & Tel. of Appellant(s):	Address of Other Party:
Regan Carroll Trust, Appellant(s) c/o Thomas Lippe, Attorney for Appellant(s) 329 Bryant Street #3D SF, CA 94107 415.777.5600 (tel) 415.777.9809 (fax)	N/A
	under penalty of perjury that the foregoing is true and correct.
et San Francisc  FOR HEARING ON <u>May 17, 2006</u> •	Appellant or Agent  Appellant or Agent  Acknowledge  Ackn

#### NOTICE OF DECISION & ORDER

The aforementioned matter came on regularly for hearing before the Board of Appeals of the City & County of San Francisco on May 17, 2006, and the order was UPHELD by the Board of Appeals.

PURSUANT TO § 4.106 of the Charter of the City & County of San Francisco and Article 1, § 14 of the Business & Tax Regulations Code of the said City & County, and the action above stated, the Board of Appeals hereby orders that

the subject determination by the Zoning Administrator is UPHELD.

BOARD OF APPEALS
CITY & COUNTY OF SAN FRANCISCO

Last Day to Request Rehearing: May 30, 2006

Request for Rehearing: June 14, 2006 (denied)

Rehearing: None

Notice Released: June 16, 2006

Robert H. Feldman, Executive Secretary

Frank Fung, President

If this decision is subject to review under Code of Civil Procedure § 1094.5, then the time within which judicial review must be sought is governed by California Code of Civil Procedure, § 1094.6.

### City and County of San Francisco

**Board of Appeals** 



# AFFIDAVIT OF SERVICE

Regan Carroll Trust, Appellant(s) c/o Thomas Lippe, Attorney for Appellant(s) 329 Bryant Street #3D SF, CA 94107

I, Victor F. Pacheco, Legal Assistant for the Board of Appeals, hereby certify that on this
16.4
Vs. TIT
subject property at 1179-1189 Tennessee Street, on the appellant(s
by mailing a copy via U.S. mail, first class, to the address above.
by mailing a copy via 0.3. Mail, installed, to the observe

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed in San Francisco, California.

Victor F. Pacheco, Legal Assistant

DBI TSD (if applicable), DBI BID (if applicable), DBI CPB (if applicable), applicable), DBI Records Management applicable), (if DBI HID

Planning Dept. (if applicable), & Redevelopment Agency (if applicable)

OTHER PARTIES OR CONCERNED CITIZENS:

Regan Carroll Trust, Appellant(s) 1155 Tennessee Street SF, CA 94107

VERIFICATION

I, Regan Carroll, declare:

I am the trustee of Regan Carroll Trust, and am the petitioner in this proceeding. The facts alleged in the above amended petition are true of my own knowledge.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

DATED: September 12, 2006.

Regan Carroll

Case 4:07-cv-02577-SBA Document 11 Filed 10/09/2007 Page 41 of 50

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ATTORNEY OR PARTY WITHOUT ATTORNEY (Name, State Bar nur Andrew M. Zacks (SBN 147794)	ಗಾರ್ಡ, ಈ ಜ ಕಾರ್ಯ ಕಾರ್ತ್ಯ	3
James B. Kraus (SBN 184118)		
Zacks, Utrecht & Leadbetter,	PC	
235 Montgomery Street, Suite	400	
San Francisco, CA 94104		
TELEPHONE NO.: 415-956-8100	FAX NO.:	
Regan Carroll In	ust	
AUDITION COURT OF CALLEGRAIA COUNTY OF SAIL	Francisco	
STREET ADDRESS: 400 McAllister St	reet	
MAILING ADDRESS:	04102	·
CITY AND ZIP CODE: San Francisco, CA BRANCH NAME Unlimited Civil J	urisdiction	
	v CCSF	
CASE NAME: Regan Carroll Trus		
CIVIL CASE COVER SHEET	Complex Case Designation	CASE NUMBER:
X Unlimited Limited	Counter Joinder	nt JUDG:PF-07-507293
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demanded demanded is exceeds \$25,000) \$25,000 or less)	(Cal. Rules of Court, rule 3.402)	DEPT:
ttems 1-5 helow n	nust be completed (see instructions on )	page 2).
Check one box below for the case type that I	nest describes this case:	·
	Contract	Provisionally Complex Civil Litigation
Auto Tort	Breach of contract/warranty (06)	(Cal. Rules of Court, rules 3.400-3.403)
Auto (22)	Collections (09)	Antitrust/Trade regulation (03)
Uninsured motorist (46) Other PI/PD/WD (Personal Injury/Property	Insurance coverage (18)	Construction defect (10)
Damage/Wrongful Death) Tort	Other contract (37)	Mass tort (40)
	Real Property	Securities litigation (28)
Asbestos (04)	Eminent domain/Inverse	Environmental/Toxic tort (30)
Product liability (24)	condemnation (14)	Insurance coverage claims arising from the
Medical malpractice (45)	Wrongful eviction (33)	above listed provisionally complex case
Other PI/PD/WD (23)	Other real property (26)	types (41)
Non-PI/PD/WD (Other) Tort	The state of the s	Enforcement of Judgment
Business tort/unfair business practice (07)	Unlawful Detainer	Enforcement of juagment (20)
Civil rights (08)	Commercial (31)	Miscellaneous Civil Complaint
Defemation (13)	Residential (32)	RICO (27)
Fraud (16)	Drugs (38)	Other complaint (not specified above) (42)
Intellectual property (19)	Judicial Review	Miscellaneous Civil Petition
Professional negligence (25)	Asset forfeiture (05)	
Other non-PI/PD/WD tort (35)	Petition re: arbitration award (11)	Parinership and corporate governance (21)
Employment	X Writ of mandate (02)	Other petition (not specified above) (43)
Wrongful termination (36)	Other judicial review (39)	
Other employment (15)		
2 This case is X is not comp	lex under rule 3,400 of the California Ru	iles of Court. If the case is complex, mark the
factors requiring exceptional judicial manag	rement:	•
a. Large number of separately repres	tenien names (c.   Loive numbe	r of witnesses
b. Extensive motion practice raising	Hifficult or novel e.   Coordination:	with related actions pending in one or more courts
issues that will be time-consuming	to resolve in other coun	ties, states, or countries, or in a federal court
c. Substantial amount of documenta	ry evidence f Substantial p	ostjudgment judicial supervision
3. Type of remedies sought (check all that ap	oly):	
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[ 37 ] :41a	ss action suit.	•
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6. If there are any known related cases, life a	illo serve a nonce of related out of	
Date: June 05, 2007	· · · · · · · · · · · · · · · · · · ·	
Andrew M. Zacks (SBN 147794)	( <del>' / \ (</del> s	IGNATURE OF PARTY OR ATTORNEY FOR PARTY)
	NOTICE	
Digintiff must file this cover sheet with the		ng (except small claims cases or cases filed es of Court, rule 3,220.) Failure to file may result
under the Probate Code, Family Code, or V	Velfare and Institutions Code). (Cal. Rul	es of Court, rule 3,220.) Failure to file may result
in sanctions.		
File this cover sheet in addition to any cover sheet sh	er sheet required by local countrile.	ou must serve a copy of this cover sheet on all
• If this case is complex under rule 3.400 et	sed, of the California Rules of Court, yo	
other parties to the action or proceeding.  Unless this is a complex case, this cover s		s only. Page 1 of 2
Uniess this is a complex case, this cover s	ON III CARE COVER CHEET	] orgal Cal Rules of Court, rules:3.220, 3.400-3.40

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- 3. Petitioner is ignorant of the true names and capacities of Respondents sued herein as Does one through twenty, inclusive, and therefore sues these Respondents by such fictitious names. Petitioner will amend this complaint to allege their true names and capacities when ascertained. Petitioner is informed and believes and thereon alleges that each of these fictitiously named Respondents are responsible in some manner for the occurrences herein alleged, and that Petitioner's injuries as herein alleged were proximately caused by the aforementioned Respondents.
- 5. Underlying this complaint is a construction permit application
  Petitioner had filed with the City's Planning Department and which was improperly
  denied.
- 6. On or about February 11, 1999, Mr. John Stricklin, the then current owner of the Property, submitted Building Permit Application No. 9902819 to the City for a permit to construct a four (4) story, eight (8) unit residential building on the Property. Mr. Stricklin's application included a request for a variance because the proposed building would encroach on the rear yard setback required by the San Francisco Planning Code.
- 7. On or about July 28, 1999, the Planning Department issued for public review and comment a Negative Declaration prepared pursuant to the California Environmental Quality Act (hereinafter "CEQA") for Mr. Stricklin's application. The Negative Declaration evaluated potential effects on historic resources and found them to be "not significant," stating: "[i]n the independent judgment of the Department of City Planning, there is no substantial evidence that the project could

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have a significant effect on the environment."

- 8. On or about August 10, 1999, the Planning Department adopted the Negative Declaration and approved the variance request.
  - 9. On March 31, 2000, Petitioner acquired title to the Property.
- On or about March 31, 2000, Petitioner acquired pending Building 10. Permit Application No. 149902819 by assignment from Mr. Stricklin. Petitioner redesigned the proposed building to eliminate the need for a rear yard variance by removing a portion of rear of the building and reducing the overall building envelope.
- The Permit Streamlining Act ("PSA"), at Government Code § 65943, 11. requires the permit issuing agency to notify the applicant when and why an application is "incomplete" and also when it is "complete." On or about June 26, 2001, the City approved the site Permit plans for building Permit Application No. 9902819 and provided notice to Petitioner that the Building Permit Application No. 9902819 was complete for purposes of the PSA.
- Under the PSA at Government Code § 65944, once the permit issuing agency accepts the application as complete, it cannot require that the applicant submit any new categories of information not previously identified, though the agency may "in the course of processing the application, request the applicant to clarify, amplify, correct, or otherwise supplement the information required for the application."
- Between June 26, 2001 and November of 2005, the City requested, and 13. Petitioner provided, additional supplemental information for purposes of the City's

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review and approval of various "Technical Addenda" to the Site Permit plans for Building Permit Application No. 99028 19 relating to mechanical, structural and other matters specified by the San Francisco Building Code.

- In or about June of 2005, and again on or about November 14, 2005 the City approved all of the required Technical Addenda for Building Permit Application No. 99028 19.
- On or about November 14, 2005 the City notified Petitioner that his 15. permit was ready for issuance upon proof of payment to the San Francisco Unified School District of school facilities fee.
- On December 2, 2005, Petitioner paid the school facilities fee, appeared at the City's Central Permit Bureau, presented his receipt for payment of the school facilities fee and requested that his building permit be issued. The City refused to issue the requested building permit to Petitioner.
- Since its refusal to issue the requested building permit to Petitioner 17. December 2, 2005, the City has informed Petitioner that it will not issue the requested building permit and will deny Building Permit Application No. 99028 19 unless and until he submits to the City for its discretionary approval an application for a Certificate of Appropriateness pursuant to Article 10 of the San Francisco Planning Code.
- Article 10 of the San Francisco Planning Code is the City's historic preservation ordinance, 16 adopted in 1967. Article 10 requires the submission and approval of an application for a Certificate of Appropriateness for certain development projects located in areas of the City that have been designated as

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"historic districts." On April 18, 2003, almost two years after the City found the application and approved the Site Permit, the City designated the Dogpatch neighborhood in which Petitioner's property is located as a "historic district" by adopting Appendix L to Article 10.

- 19. At no time before December 2, 2005 did the City ever inform Petitioner that he would be required to submit to the City for its discretionary approval an application for a Certificate of Appropriateness pursuant to Article 10 of the San Francisco Planning Code.
- 20. The Permit Streamlining Act was enacted in 1977, when the California Legislature added 28 chapter 4.5, entitled "Review and Approval of Development Projects," to the Government Code, commencing with section 65920. The Act's purpose, as stated in Government Code § 65921, is to "ensure clear understanding of the specific requirements which must be met in connection with the approval of development projects and to expedite decision on such projects." The Act was adopted to relieve permit applicants from protracted and unjustified governmental delays in processing their applications for development projects.
- 21. Petitioner's Building Permit Application No. 9902819 is a development project subject to the PSA.
- 22. Under the PSA at Government Code § 65940, the City is required to compile one or more lists specifying in detail the information required for review and approval of an application for a development project, and to make such lists available to all applicants and to anyone else who requests them. The lists must indicate the

criteria that will be applied in determining whether an application is complete, and the time limits for the review and approval of the applications.

- 23. The City's insistence that Petitioner submit to the City for its discretionary approval an application for a Certificate of Appropriateness pursuant to Article 10 of the San Francisco Planning Code violates the PSA at Government Code \$ 65944 because it requires information that was not specified in any list compiled by the City pursuant to the PSA at Government Code \$ 65940 before the City found Building Permit Application No. 9902819 complete.
- 24. Under the PSA at Government Code § 65941 and § 69550(a)(3), the permit issuing agency may take steps to comply with CEQA. Here, as noted above, the City complied with CEQA for Building Permit Application No. 9902819 by adopting a Negative Declaration on or about July 28, 1999.
- 25. The City failed to approve or disapprove Building Permit Application No. 9902819 within the time allotted by law.
- 26. On or about August 9, 2006, Petitioner complied with the PSA by providing 7 days advance notice that he intended to provide public notice that the Project would be deemed approved by operation of law if the City did not approve or disapprove Building Permit Application No. 9902819 within 60 days of said public notice.
- 27. On August 30, 2006, Petitioner provided the City and the public with that notice.
  - 28. The City failed to comply with its obligations.
  - 29. In a December 8, 2006 letter to Petitioner, the Department of Building

Petition for Writ of Mandate

Jun 05 07 04:56 4:07-cv-02577-SBA Document 11 Filed 10/09/2007 Page 50 of 50

#### **VERIFICATION**

I, Andrew M. Zacks, am attorney for Petitioner. I am authorized to make this verification on behalf Petitioner. The facts stated in the petition above are true and correct to the best of my knowledge and belief.

I declare under penalty of perjury of the laws of the State of California that the foregoing is true and correct.

Date: June 5, 2007

Andrew M. Zacks